

Colorado imposes three charges on all retail sales of prepaid wireless telecommunications service: a 911 charge, a telephone disability access (TDA) charge, and, a 988 charge. In general, anyone selling prepaid wireless telecommunications service is required to collect the amount of the charges from the consumer, file monthly returns with the Department, and remit with the return all charges collected during the month. Additionally, anyone who uses federally supported services or programs to offer consumers free prepaid wireless telecommunications service is also required to file returns and remit to the Department the 911 charge and the 988 charge, but not the TDA charge.

This publication is designed to provide general guidance regarding the prepaid wireless charges. Nothing in this publication modifies or is intended to modify Colorado's statutes and regulations. Sellers and providers of prepaid wireless telecommunications service are encouraged to consult their advisors for guidance regarding specific situations.

Transactions subject to the charges

The prepaid wireless charges are imposed on each retail purchase of prepaid wireless telecommunications service in Colorado. The charges apply to any wireless telecommunications access that satisfies all three of the following requirements:

- it allows the service user to make 911 calls;
- it is paid for in advance; and
- it is sold in predetermined units of time or money that decline with use in a known amount or provides for unlimited use of the service for a fixed period of time.

The charges apply to every retail purchase in Colorado, regardless of the identity of the purchaser. Retail purchases by government entities and charitable organizations are subject to the charges irrespective of any sales and/or use tax exemptions allowed to these entities and organizations.

Federally supported services and programs

Under federally supported services and programs, prepaid wireless telecommunications service may be provided to consumers for free. The provider in such a case collects the necessary consumer information required for reimbursement. In these situations, the provider is required to pay the 911 charge and the 988 charge, but not the TDA charge, as though the provider had sold the prepaid wireless telecommunications service to the consumer. In general, any requirements for sellers of prepaid wireless telecommunications service described in this publication in relation to the 911 charge and 988 charge apply to anyone who uses federally supported services or programs to offer consumers free prepaid wireless telecommunications service.

Determining purchase location

The charges apply to any retail purchase of prepaid wireless telecommunications service occurring in Colorado. A retail purchase occurs in Colorado if any of the following conditions exists:

- The purchase is made by the consumer in person at a business location in Colorado.
- The product is delivered to the consumer at a Colorado address provided to the seller.
- The seller's records, maintained in the ordinary course of business, indicate that the consumer's address is in Colorado and the records are not made or kept in bad faith.
- The consumer gives a Colorado address during the consummation of the sale, including the consumer's payment instrument if no other address is available, and there is no indication that the address is given in bad faith.
- The mobile telephone number is associated with a Colorado location.

Exempt wholesale transactions

Wholesale sales of prepaid wireless telecommunications service purchased by retailers for resale are not subject to the prepaid wireless charges.

A seller of prepaid wireless telecommunications service must exercise due diligence with respect to any transaction the purchaser claims has been made for resale. If evidence readily discernible to the seller at the time of the transaction provides reason to doubt the purchase has been made for resale, the seller must either obtain and retain sufficient information and documentation from the purchaser to resolve the doubt or must collect the applicable charges.

Exemption verification

For any exempt wholesale transaction, the seller must verify that the purchaser's sales tax license is current and valid at the time of the transaction and can do so online at [Revenue Online](#). Alternatively, a seller may inspect a physical copy of the purchaser's sales tax license, issued by the Department or the comparable tax administration agency of another state, to verify that it is current and valid and retain a copy for their records. A retailer may also accept from an out-of-state purchaser a fully completed

[Declaration of Wholesale or Entity Sales Tax Exemption \(DR 5002\)](#) or [Multistate Tax Commission Uniform Sales & Use Tax Exemption/Resale Certificate](#). The seller must retain a copy of the completed exemption form.

Rates and calculation for the charges

The 911 charge, TDA charge, and 988 charge are imposed as a flat amount on each retail purchase at a rate established annually by the Public Utilities Commission, Communication Services for People with Disabilities Enterprise, and the 988 Crisis Hotline Enterprise, respectively. For annual rates, please visit [Tax.Colorado.gov/prepaid-wireless-charge](https://tax.colorado.gov/prepaid-wireless-charge).

Prior to January 1, 2026, a telecommunication relay service (TRS) charge was imposed at a rate of 0.1% of the price for the service. See Department Special Rule 43(7) in [1 CCR 201-5](#) for information about the calculation of the TRS charge on bundled transactions.

Collection of charges

Anyone who sells prepaid wireless telecommunications service or uses federally supported services or programs to offer consumers free prepaid wireless telecommunications service bears responsibility for remitting the amount of the applicable charges to the Department for each retail transaction, except as provided by law.

Sales of prepaid wireless service

Anyone who sells prepaid wireless telecommunications service, including, but not limited to, any governmental agency and any corporation, whether public or private, for-profit or non-profit, must collect the charges from the consumer on each retail transaction occurring in the state.

The amount of the charges must be either disclosed to the consumer or separately stated on an invoice, receipt, or other similar document the seller provides to the consumer. A seller must elect to either disclose or separately state the charges and may not change the election without the written consent of the Department. The amount of the 911 charge and the amount of the 988 charge, but not the amount of the TDA charge, may be stated on an invoice, receipt, or other documentation together as a single line item and as a single charge.

The seller is required to remit to the Department the amount of the charges for each retail transaction even if the seller fails to separately disclose or state the charge on an invoice, receipt, or other similar document the seller provides to the consumer.

Providers of federally supported services

In general, telecommunications providers who use federally supported services or programs to offer consumers free prepaid wireless telecommunications service must remit the 911 charge and the 988 charge, but not the TDA charge to the Department for each retail transaction that occurs in Colorado in which the provider receives consumer information required for reimbursement claims under the federally supported service or program.

Existing commission orders and agreements

A provider that pays 911 fees on federally supported services or programs pursuant to an order or agreement from the Public Utilities Commission in connection with the provider's eligible telecommunications carrier designation that is in effect as of July 10, 2020, must continue to remit fees in accordance with that agreement, subject to any subsequent changes made to the agreement by the commission.

Seller registration

Anyone who sells prepaid wireless telecommunications service or uses federally supported services or programs to offer consumers free prepaid wireless telecommunications services must register with the Department prior to selling or providing prepaid wireless telecommunications service. Sellers and providers who do not have an existing sales tax account may register and apply for a sales tax license online at mybiz.colorado.gov or by filing a [Colorado Sales Tax and Withholding Account Application](#) (CR 0100). A seller or provider who has an existing sales tax account can register for collection and remittance of the prepaid wireless charges by sending an email to DOR_ExciseTax@state.co.us. Failure to register for the collection and remittance of the charges does not relieve a seller or provider from liability for collecting, reporting, and remitting the charges.

Filing and remittance

Anyone who sells prepaid wireless telecommunications service or uses federally supported services or programs to offer consumers free prepaid wireless telecommunications services must file returns and remit any applicable prepaid wireless charges to the Department.

Returns must be filed using the [Prepaid Wireless Return](#) (DR 0526). Returns can be filed electronically at [Revenue Online](#). Sellers and providers who prefer to file paper forms can access and download forms and instructions at [Tax.Colorado.gov](https://tax.colorado.gov).

Sellers and providers must file returns and remit payment of the amount due with the same frequency and by the same due date as their sales tax returns. In general, returns must be filed on a monthly basis. If the seller or provider is not required to file a sales tax return, their prepaid wireless returns and payments are due quarterly. Regardless of filing frequency, returns and payment are due on or before the 20th of the month following the close of the filing period. If the 20th falls on a Saturday, Sunday, or legal holiday, the return and the remittance of charges are due the next business day.

Service fee

A seller or provider who remits payment of the amount due on or before the applicable due date may deduct and retain 3.3% of the charges otherwise due. If the seller or provider is late in filing or paying the amount due, the seller or provider is not allowed to retain any service fee.

Penalty for late remittance

A seller or provider who fails to remit payment of the amount due by the applicable due date is subject to penalties provided by law. Penalty for late payment is the greater of \$15 or 10% of the unpaid charges, plus an additional 0.5% for each month the charges remain unpaid, not to exceed a total of 18%.

Recordkeeping requirements

Sellers and providers are required to keep and preserve any books, accounts, and records as may be necessary to determine the correct amount of the charge for a minimum of three years. Such books, accounts, and records must be kept and preserved with respect to both retail and wholesale transactions. Documentation required with respect to wholesale transaction is described earlier in this publication.

Audits and appeals

If, upon examination of a filed return, the Department determines the correct amount of charges has not been paid, the Department will issue a notice of deficiency to the seller or provider. In general, the Department may issue such notice no later than three years after the return was filed or three years after the return was due, whichever is later. In the case of a false or fraudulent return with intent to evade payment of the charges, there is no limit on the time for the Department to issue a notice of deficiency.

If a seller or provider neglects or refuses to file a return, the Department may estimate the amount due, based upon the information that may be available. The Department will issue a written notice to the seller or provider of the estimated amount due, along with any applicable penalty and interest. If a seller or provider does not file a required return, there is no limit on the time for the Department to estimate the amount due and issue a notice of the estimated amount due to the seller or provider.

Protests and appeals

A seller or provider who receives a notice of deficiency may submit a written protest and request a hearing to dispute the notice. Any protest or request for hearing must be submitted within 30 days of the date of the notice. The protest or request for hearing must contain at least the following information:

- the seller or provider's name, address, and account number;
- the filing period(s) involved;
- the amount of charges in dispute;
- a summary statement of the findings with which the seller or provider does not agree and the grounds upon which the seller or provider relies for the purpose of showing the amount is not due.

Additional resources

The following is a list of statutes, regulations, forms, and guidance pertaining to the prepaid wireless charges. This list is not, and is not intended to be, an exhaustive list of authorities that govern the application and administration of the charges in every situation. Anyone with specific questions should consult their advisors.

Statutes and regulations

- § 26-21-103. Definitions.
- § 26-21-103.5. Communication services for people with disabilities enterprise
- § 27-64-102, C.R.S. Definitions.
- § 27-64-103, C.R.S. 988 crisis hotline enterprise.
- § 29-11-101, C.R.S. Definitions.
- § 29-11-102.5, C.R.S. Imposition of charge on prepaid wireless.
- Special Rule 43. Prepaid wireless telecommunication service surcharges.
- § 39-26-102, C.R.S. Definitions
- § 39-26-116, C.R.S. Record of sales.
- § 39-26-118, C.R.S. Recovery of taxes, penalties, and interest.
- § 40-17-101. Definitions.
- § 40-17-104. Prepaid telephone disability access charges collected for the enterprise.
- § 40-17.5-101, C.R.S. Definitions.
- § 40-17.5-104, C.R.S. Prepaid wireless 988 charge.
- Rules 39-26-105-1. Remittance of sales tax.
- Rule 39-26-105-3. Documenting exempt sales.
- Rules 39-26-109. Sales tax filing schedules
- § 39-21-103, C.R.S. Hearings.
- § 39-21-107, C.R.S. Limitations.
- § 39-21-113, C.R.S. Reports and returns.
- § 39-21-119, C.R.S. Filing with executive director.
- Rule 39-21-103. Request for hearing.

Forms and guidance

- [Tax.Colorado.gov](https://tax.colorado.gov)
- [Tax.Colorado.gov/prepaid-wireless-charge](https://tax.colorado.gov/prepaid-wireless-charge)
- [Prepaid Wireless Return](#) (DR 0526)
- [Colorado Sales Tax and Withholding Account Application](#) (CR 0100)
- [Declaration of Wholesale or Entity Sales Tax Exemption](#) (DR 5002)
- [Multistate Tax Commission Uniform Sales & Use Tax Exemption/Resale Certificate](#)